Appendices
A = Application
B = Additional
Company information
C = Policy



# TAXI & GENERAL LICENSING COMMITTEE REPORT

Report Title	House to House Application

AGENDA STATUS: PUBLIC

Committee Meeting Date: 23 April 2019

Policy Document: House to House Collections

**Directorate:** Customers and Communities

#### 1. Purpose

1.1 To consider the application for a House to House permit submitted by Laura Kulikauskaite of Recycle Proline Ltd to collect on behalf of the Cancer Research & Genetics UK organisation. This is the first application to be considered by Northampton Borough Council for the Cancer Research & Genetics UK organisation. The aforementioned person and organisation is not the subject of a National Exemption Order from the requirement to obtain the necessary permit.

#### 2. Recommendations

2.1 That the application be determined in accordance with the policy criteria.

## 3. Issues and Choices

#### 3.1 Report Background

- 3.1.1 Public charitable collections conducted from house-to-house are regulated by the House to House Collections Act 1939 and the House to House Collections Regulations 1947. The 1947 regulations established a central licensing regime for collections.
- 3.1.2 The Local Government Act 1972 transferred responsibility for licensing of House to House Collections from the police to local authorities.

- 3.1.3 The Licensing Authority cannot grant a permit for a period longer than twelve months and may refuse a permit or, where granted, may revoke it, in circumstances specified in the House to House Collections Act 1939. Grounds for refusal are specified in section 2(3) paragraphs a-f of this Act, which are detailed in 3.3.4 to 3.3.9 of this report.
- 3.1.4 National Exemption Orders are available to charities, which are issued by the Cabinet Office directly.

## 3.1.5 Policy Criteria

3.1.6 On the 14<sup>th</sup> July 1998 the Licensing Committee granted delegated authority, allowing officers to issue permits to charitable organisations which have previously been approved by a Licensing Committee.

## 3.1.7 Application

- 3.1.8 An application was received in November 2018. A summary of the application is detailed in **Appendix 1**.
- 3.1.9 Recycle Proline Ltd have submitted additional company supporting documents for consideration as detailed in **Appendix 2**.
- 3.1.10 The application is requesting a permit to raise funds under the name of UK Fundraising with at least 75% going to the charity and 25% to be deducted for expenses, including wages, fuel, printing and admin costs etc.
- 3.1.11 The applicant has not previously been granted a permit by this Licensing Committee and therefore delegated powers do not apply. The applicant has been previously been granted permission by Eden, Bath & NE Somerset local authorities.

#### 3.2 Issues

- 3.2.1 This organisation has not previously been granted a permit for house to house collections with this local authority in accordance with 3.1.6.
- 3.2.2 There is a Right of Appeal to the Secretary of State against the refusal or the revocation of a permit, within fourteen days of the date on which notice is given of the refusal or the revocation.
- 3.2.3 The Secretary of State may by Order direct that a collector shall be exempt from the requirement to obtain a permit from the Licensing Authority.

## 3.3 Choices (Options)

- 3.3.1 Grant the application.
- 3.3.2 Refuse the application on one of the following grounds;

#### 3.3.3 **Grounds for Refusal**

- 3.3.4 That the total amount likely to be applied for charitable purposes as a result of the collection (including any amount already so applied) is adequate in proportion to the value of the proceeds likely to be received (including any proceeds already received).
- 3.3.5 That the remuneration which is excessive in relation to the total amount aforesaid is likely to be, or has been, retained or received out of the proceeds of the collection by any person.
- 3.3.6 That the grant of a licence would be likely to facilitate the commission of an offence under section three of the Vagrancy Act 1824, or that an offence under that section has been committed in connection with the collection.
- 3.3.7 That the applicant or the holder of the licence is not a fit and proper person to hold a licence by reason of the fact that has been convicted in the United Kingdom of any of the offences specified in the Schedule to this Act, or has been convicted in any part of His Majesty's dominions of any offence conviction for which necessarily involved a finding that he acted fraudulently or dishonestly, or of an offence of a kind the commission of which would be likely to be facilitated by the grant of a licence.
- 3.3.8 That the applicant or the holder of the licence, in promoting a collection in respect of which a licence has been granted to him, has failed to exercise due diligence to secure that persons authorised by him to act as collectors for the purposes of the collection were fit and proper persons, to secure compliance on the part of persons so authorised with the provisions of regulations made under this Act, or to prevent prescribed badges or prescribed certificates of authority being obtained by persons other than person so authorised.
- 3.3.9 That the applicant or holder of the licence has refused or neglected to furnish to the authority such information as they may have reasonable required for the purpose of informing themselves as to any of the matters specified in the foregoing paragraphs.

## 4. Implications (including financial implications)

## 4.1 Policy

4.1.1 N/A

#### 4.2 Resources and Risk

4.2.1 None identified.

#### 4.3 Legal

- 4.3.1 The Committee must have regard to the House to House Collections Act 1939, together with the House to House Collection Regulations 1947 (SI 1947 No 2662, as amended) when making their decision.
- 4.3.2 The only grounds on which a licence may be refused are set out in the 1939 Act (referred to at paragraphs 3.3.4 to 3.3.9 above). A separate regime exists under the Act for short term, local collections under which the Chief Officer of Police may grant certificates authorising collections and, if a certificate is issued, the requirement to hold a licence does not apply. It is not open to the Council to refuse to grant a licence on the basis that there is not a local connection.

## 4.4 Equality

4.4.1 None identified.

## 4.5 Consultees (Internal and External)

4.5.1 Customers & Communities, Legal.

#### 4.6 Other Implications

4.6.1 None identified

## 5. Background Papers

5.1 House to House Collections Act 1939
House to House Collections Regulations 1947 & 1963

## Louise Faulkner Licensing Team Leader

# Appendix 1

NORTHAMPTON BORGES BEET

Northampton

Application for a house-to-house collection licence House to House Collection Act 1939 and the House to House Regulations 1947 For help contact licensing@northampton.gov.uk Telephone:

ogged in when you resume.  This is the unique reference for this application generated by the system.  You can put what you want here to help you track applications if you make lots of them. It is passed to the authority.  Put "no" if you are applying on your own behalf or on behalf of a business you own or
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Put "no" if you are applying on your own behalf or on behalf of a business you own or
work for.
A sole trader is a business owned by one person without any special legal structure. Applying as an individual means you are applying so you can be employed, or for some other personal reason, such as following a hobby.
f your business is registered, use its egistered name.
Out "none" if you are not registered for VAT.
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	SPONSIBLE FOR THE COLLECTION	
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* Provide a brief description of	of the organisation and its objectives	
Clothing collection company	to raise fund for Cancer Research & Genetics Uk	
	ection to benefit this organisation?	
C Yes	€ No	
Section 4 of 10		
	SATION TO BENEFIT FROM THE COLLECTION	
* Is another organisation goir	ng to benefit from your collection?	
<ul><li>Yes</li></ul>	C No	
Provide details of the charity,	fund or organisation which is to benefit from the	ne collection
* Name of charity or		
organisation	Cancer Research & Genetics UK	
		'
* Provide a brief description of	of the organisation and its objectives	
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Add another organisation

Section 5 of 10	
TYPES OF COLLECTION	
* What type(s) of collection	will you be performing?
<ul> <li>A street collection</li> </ul>	
<ul> <li>A house-to-house coll</li> </ul>	lection
C Both street and house	e-to-house collections
House to House Collection	
Check for local guidance no local circumstances or your	tes and conditions before completing this section. Some of the questions may not be relevan responses may have to provide very specific information.
Where	
* In what parts of this author	rity's area do you intend to carry out the collection?
All over NORTHAMPTON are	
When	
* Preferred dates for the	
collection	17-12-2018-17-05-2019
Alternative dates	14.01.2019-14 06.2019
	11.02.2019- 11.03.2019
	08.04.2019-08.09.2019
* During what hours of the day will the collection be held?	From 8am To 5pm
Collectors	
Continued from previous page	
* How many people do you plan to authorise as collectors?	2
* How will the collectors be ic	dentifiable? (provide details of badge, certificate of authority etc)
Authorised collector's badges	
What	
Check for local guidance note licences are required.	es which may clarify what is allowable in your area and whether additional permissions or
* Do you intend to collect mo	ney?
	No     No
* Do you intend to collect pro	perty?
Yes	C No
* What sort of property?	
Second hand clothing and sho	pes
* What do you intend to do w	ith the property you collect?
Sell it	
☐ Give it away	
☐ Use it	
Other  * Provide details	

Section 6 of 10	
EXPENSES AND PAYMENT	
	collection be donated to a charity or used for charitable purposes?
C Yes	No
C les	NO
* What % of the proceeds will be donated to a charity or 75	96
used for charitable purposes?	70
Expenses	
Continued from previous page	
* Do you intend to pay expenses o	r admin costs out of the proceeds of the collection?
	No
* Provide full details, including all t	the expenses you intend to pay and at what rate
1) Up to 15% - expenses (wages, fu	el, printing etc)
2) Up to 10% - admin costs.	
Payments	
N.B. Payment cannot be made to c	collectors, or others, unless details are provided in this form and approved
* Do you intend to pay collectors o	r any other person out of the proceeds of the collection?
	No
* Provide full details, including the	category of people (collectors, organisers, etc) you intend to pay and at what rate
Wages to driver and collector at the	e minimum rate of £7.83 per hour.
Statement Of Return	
* Which of the following types of re proceeds and deductions?	eturn will you submit, giving details of
	nly
Section 7 of 10	

Section 7 of 10	
PREVIOUS APPLICATIONS	
* Have you, or any person nar registration? (check all that ap	ned in or associated with this application, previously applied for a similar licence or oply)
□ No	Yes - application granted and revoked
∑ Yes - application granted	Yes - application refused
Application Granted	
Only provide details about the	e most recent application – unless stated otherwise in local guidance notes.
* Local authority applied to	EDEN
* Date of licence/registration	01.11.2017
* Reference number	HH333
* Expiry date	31.10.2018
* Local authority applied to	BATH & NE SOMERSET
* Date of licence/registration	13.11.2017
Section 8 of 10	
CONVICTIONS	
* Have you, or any person na	med in or associated with this application, been convicted cf any crime or offence?
C Yes	<ul><li>No</li></ul>
Section 9 of 10	
ADDITIONAL DETAILS	
Provide any additional inform conditions which may provid	nation which is required or relevant to your application (check for local guidance notes and e details of specific requirements in your area)